

# EU Campaigning for Ending Childhood Sexual Violence: Strategies & Tactics

*This resource was funded by the European Union's Internal Security Fund — Police.*



**brave movement**  
End Childhood Sexual Violence

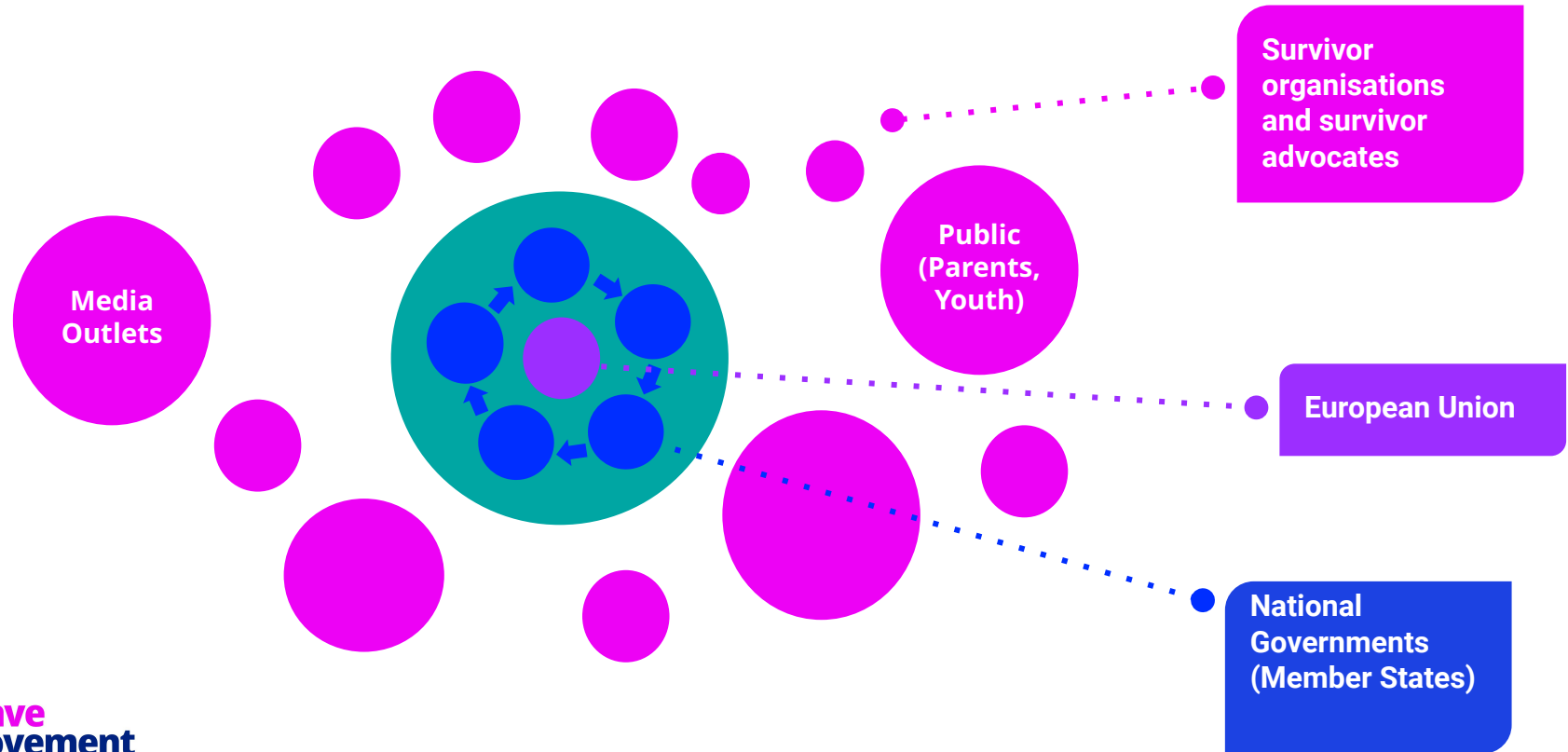
# Objectives:

By the end of this training, survivor organisations should be able to:

- Have foundational knowledge on the EU's diverse legal frameworks, cultural norms, and public awareness of childhood sexual violence.
- Know the key players and oppositional forces.
- Understand successful messaging and the media ecosystem.
- Recognize the EU's complexity and the importance of driving policy reforms through unified coalition efforts.

# Understand the EU Landscape

# The EU Landscape



# National Governments + European Union

The landscape of the EU in the context of campaigning to end childhood sexual violence is complex and multifaceted. Effective campaigning requires navigating this diversity to achieve a cohesive impact.

## European Union

The EU is a unique partnership between 27 European countries, or Member States. The EU is home to around 447 million people. Citizens of the EU countries are also EU citizens.

*EU-wide policies and directives provide a common ground for broad legislation.*

## National Governments

Each national government is diverse and unique. They have their own legal frameworks, cultural norms, and levels of public awareness about childhood sexual violence.

*National governments provide a testing ground for messaging and policy.*

# Organisations + Individuals

Building strong coalitions with youth activists, parents, organisations, and survivors is essential to create a unified, powerful movement capable of influencing both public opinion and legislative action across the EU.

Child Rights' Organisations

Parents + Youth

Survivor Activists

General Public

Media Outlets

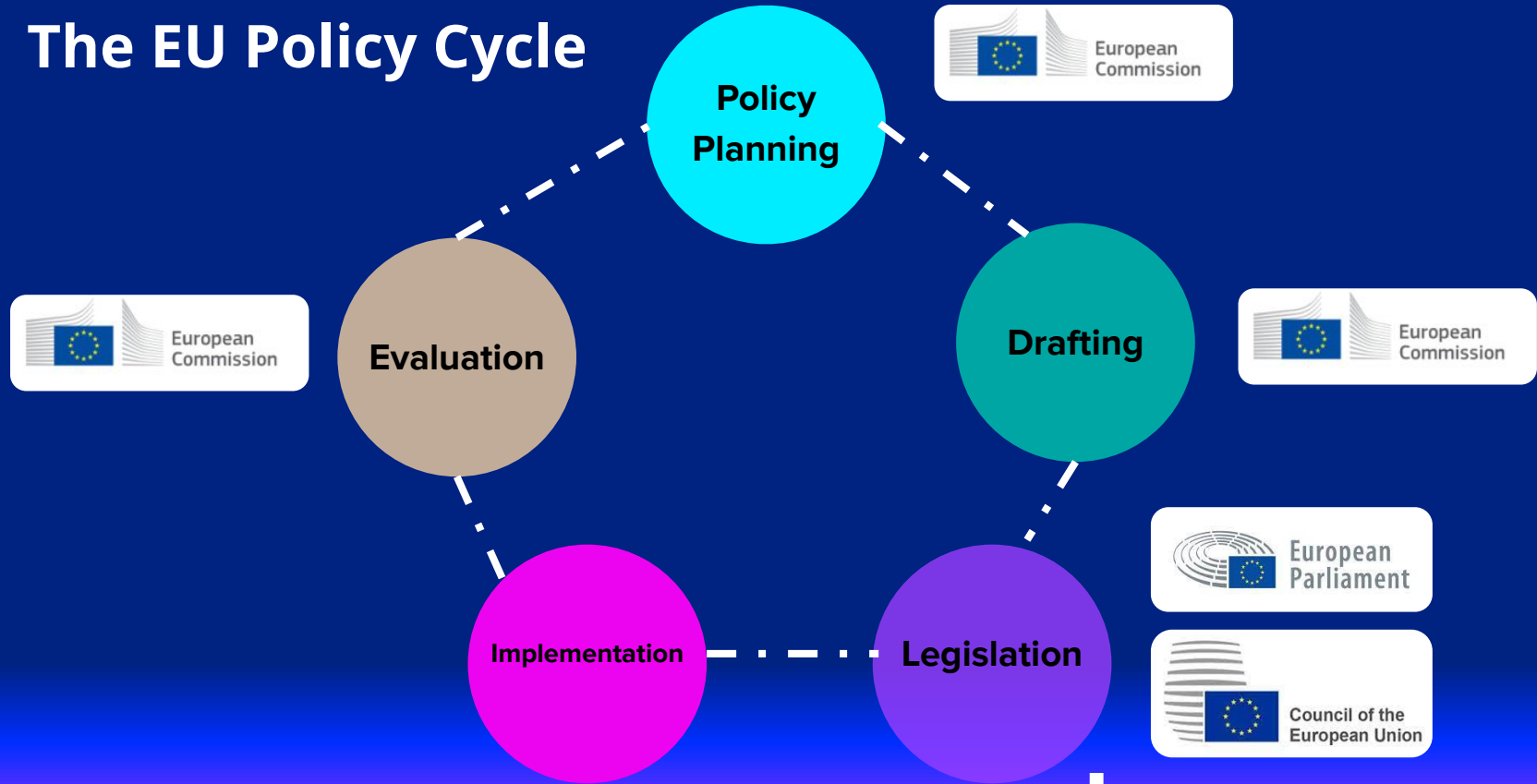
Private Companies + Corporations

Supportive Politicians

Educators + Youth Serving Organisations

# Review the EU Policy Cycle

# The EU Policy Cycle





# The EU Legislative Process

Phase 1:  
Proposal (Commission)

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- Distribution of file to parliamentary committee
- Committee debates
- Committee draft reports
- Committee amendments
- Committee vote
- Negotiation mandate

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Phase 1:  
Adoption/Implementation

# The EU Legislative Process



## Phase 1: Proposal (Commission)



### Phase 2(a): Co-Legislators (European Parliament)

- Distribution of file to parliamentary committee
- Committee debates
- Committee draft reports
- Committee (compromise) amendments
- Committee vote
- Negotiation mandate



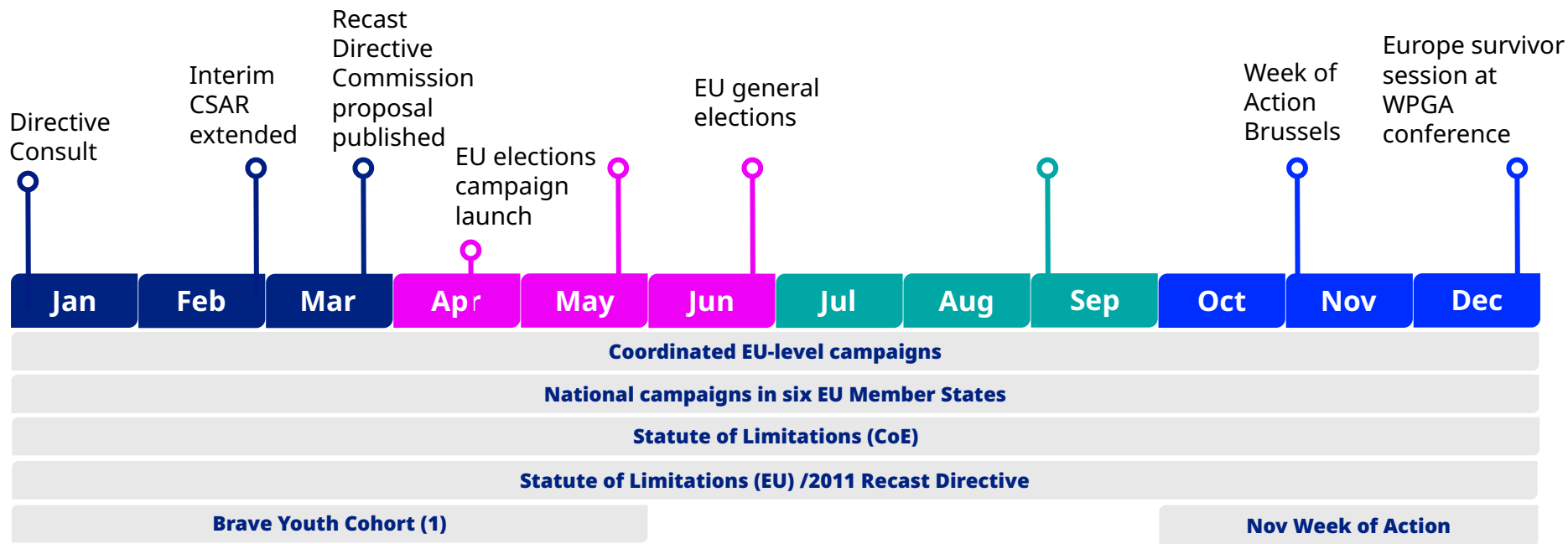
### Phase 2(b): Co-Legislators (Council of the EU)

- Council Working Party (national attachés and experts)
- Presidency compromise draft
- COREPER (ambassadors)
- General approach (ministers)
- Trilogue negotiations



## Phase 3: Adoption + Implementation

# Shaping the EU Policy Cycle in 2024



# Know the Key Players and Opposition

# Power Mapping: Key players

Below is a sample power map for an advocacy campaign addressing online child sexual exploitation and abuse (the “Regulation”).

## European Commission

- The EC has proposed a Regulation to prevent and fight Child Sexual Abuse in 2022 and a revision of the CSA Directive in Feb. 2024
- They are a key partner, seating at the negotiating table.

## Council

- Countries in support: Belgium, Bulgaria, Cyprus, Hungary, Ireland, Italy, Latvia, Lithuania, Romania and Spain
- Countries against: Germany, Poland, Austria
- On 1st July 2024, Hungary took over Presidency of the Council.

## European Parliament

- The EP has issued its position on the proposed Regulation in Nov. 2024. The ECLAG coalition has expressed deep [concerns](#).
- Work on the proposed revised CSA Directive will resume in Sept. 2024.

*Negotiations on the Revision of the CSA Directive are ongoing in the Council.*

# Power Mapping: Know Your Opposition

Below is a sample power map for an advocacy campaign addressing online child sexual exploitation and abuse (the “Regulation”).

## Tech Companies

- C-Suite Executives
- Shareholders
- Employees
- Customers and Supporters

## Pro-privacy organisations

- Pro-privacy CSOs
- Data Protection Agencies
- Tech experts and academics

## Media

- Oppositional news outlets (local, national, and EU-wide)
- Tech-specialised media and journalists

# Key Messages

# Key messages

- **1 in 5 children** in Europe are subject to sexual violence and abuse.
- In 2023, more than 100 million of images of child sexual abuse were reported online. And cases of grooming and sexual extortion increased by 300%.
- **Over 60% of all child sexual abuse material** online can be traced back to EU countries.
- Children under 10 feature in 30% of child sexual abuse material.
- We have hit a **Child Sex Abuse Crisis**. It is urgent to act.
- The EU stands at the precipice of becoming the champion of a safer digital revolution for children around the world.
- **7 out of 10 adults** in the EU want more child safety online.
- As survivors, we call on you to **pass the proposed EU legislation** to prevent and combat child sexual abuse, to ensure **harmonised protection of children in 27 EU Member States**, and set a powerful example for the rest of the world.

***WE CALL ON YOU TO BE BRAVE, SO CHILDREN CAN BE SAFE ONLINE.***



# Contentious Points

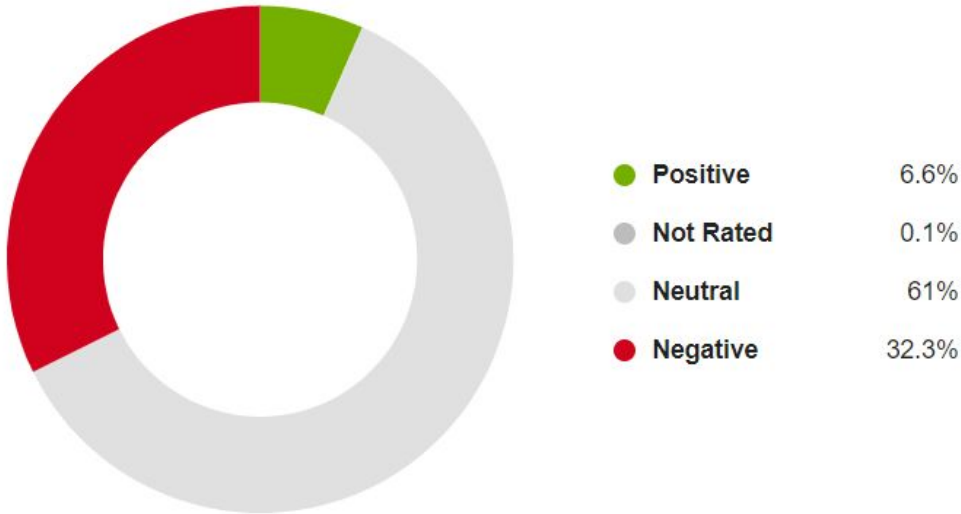
- **Child rights vs privacy rights: a false dichotomy**
  - we can protect children from harm and protect privacy,
  - the legislation puts a number of safeguards in place.
- **Non existing or insufficient technologies vs tech-neutral legislation:**
  - the legislation needs to be tech-neutral and future-proof to keep relevant and applicable now and in the future,
  - creating a harmonised, coherent framework under the control of the EU Centre and national authorities which will vet technologies.
- **A legislation covering all threats to children online vs a limited scope:**
  - Currently, the legislation is broad in scope, covering known CSAM, unknown CSAM, and grooming

Some are calling for these to exclude:

  - End-to-end encrypted communications because of the risks to the right to privacy -> We disagree, because it would create a significant loophole for perpetrators to commit their crimes with impunity.
  - Grooming because there are fewer technologies that currently exist which can detect grooming messages -> We believe that it should remain within the scope in order to address the full range of risks that children face, and remain future-proof for development of technologies.

# Explore the Media Ecosystem

## Media Coverage



# Traditional Media Channels

Media landscape fragmentation, from Brussels-centric outlets to local news, necessitates tailored strategies to engage various audiences.

## Print

- Focus on main national mainstream media outlets in 6 EU focus countries
- Youth & Women's press - avoid tech-specialised press

## Television

- Mainstream television in 6 EU focus countries
- Documentaries
- Topical TV shows

## Radio

- Mainstream radio
- Youth radio
- Podcasts

# Media Strategy

1. **Focus on local, national, trusted general coverage** - within Member States, invest in supporting local members to secure stories leveraging collective resources
2. **Position** survivor organisations and activists as a **reliable subject matter expert source to comment on local/national news around individual child sexual abuse cases** (e.g. arrests, investigations) - these highlight the need for regulation, leverage real and local perception of threat, engage emotional hooks
3. **Identify opportunities to investigate Big Tech and privacy lobbyists**- turn the tables on them with counter case

# Identifying Partners + Allies

# Who will you partner with to achieve your campaign goals?

There are many individuals, organisations, and groups working to build a better world for children.

We have highlighted 4 profiles to help you start your search.

**Youth  
Activists**

**Parents**

**Organizations  
+  
Coalitions**

**Survivors**

# Partner Profile 1: Youth activists (18-35 years old)

- Highly engaged on digital media (e.g. TikTok, Instagram Reels) and less engaged via traditional news media
- Share and engage most with attention-grabbing video content
- Limited knowledge about EU policy
- Trust peer-aged favourite online influencers, friends and celebrities
- Likely to be engaged with activism
- Favour video/audio to text
- Start viral trends





## Partner Profile 2: Parents (35-55 years old)

- Get news from top five national online media sources in their native language
- Read headlines/ledes of articles or information on social media
- Trust friends, family and community; skeptical of government and distrust technology companies
- Limited knowledge about EU policy
- Highly motivated by fear of government abusing power and safety of their children
- May prefer to avoid uncomfortable topics
- Follow viral trends



# Partner Profile 3: Organizations + Coalitions

- Engage through formal channels (newsletters, official websites, LinkedIn).
- Participate in conferences, webinars, and networking events.
- Trust established organisations, academic experts, and official communications from government bodies. Skeptical of unverified information.
- Actively participate in policy discussions, advocacy campaigns, consultations and EU legislative processes.
- Driven by impact, focusing on systemic change and long-term solutions.



# Partner Profile 4: Survivors

- Active on platforms like Facebook, Instagram, and specialized forums.
- Seek information from peers, survivor organisations, trusted advocacy groups, experts, and mental health professionals.
- Follow content that resonates with their experiences.
- Have limited direct engagement with EU.
- Motivated by personal experiences and the desire to prevent future abuse.
- Driven by the need for justice, healing, and creating safer environments for others.



# Take on the Challenges

# EU Challenges + Opportunities

## Challenges

**Strong opposition, particularly Big Tech and pro-privacy organisations**

**Negative hits in traditional media and attacks on social media**

**Partner orgs in EU countries under-staffed, under-funded and under-supported**

**Some key EU countries opposing the CSA Regulation, like Germany & Poland**

**Taboo around CSA**

## Opportunities

**Survivor voices win the narrative**

**Focus on local, national, trusted general coverage**

**Leveraging collective resources**

**Overall society-wide discussion on children and the internet**

**Dramatic and constant increase in CSA online as a sign of the urgency to act**

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# Thank You

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